



Havering
LONDON BOROUGH

Premises Hire and Due Diligence Guidance for Non-Publicly Owned Venues

How to effectively safeguard your premises

Published 2026



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What is it?

This guidance supports all venues in managing bookings safely.

Attendees have the right to access services and facilities without fear of intimidation, harassment, or threatening behaviour. Venues that do not consider safeguarding or inclusivity may be at risk of being exploited by individuals or groups promoting hatred, prejudice, or intolerance.

PLEASE FORWARD THIS DOCUMENT TO ANY EXTERNAL VENUE HIRE COMPANY YOU MAY USE. YOU MAY WISH TO ASK THEM FOR EVIDENCE OF RISK ASSESSMENTS AND DUE DILIGENCE PROCESSES.

Who is it for?

This booklet has been written to provide practical guidance, and to support the everyday work of non-publicly owned venues and organisations, in promoting community cohesion and giving local people the services they need safely.

The guidance is for anyone responsible for overseeing bookings or letting spaces at your venue including (but not limited to):

- Safeguarding leads
- Booking staff
- Managers
- Trustees
- Front-of-house staff

Premises Hire and Extremism

While not all independent venues are subject to the statutory Prevent Duty, venues should take reasonable and proportionate steps to ensure their premises are not used to promote hatred, extremism, discrimination or unlawful activity.

To meet the Government's definition of extremism, an individual does not have to meet every part of the definition, some of the key areas of concern are:

- *Opposition to democratic government*
- *Intolerance towards other groups, including the protected characteristics*
- *Inciting hatred, violence, or call for the breaking of the law.*
- *Encourage, glorify or promote any acts of terrorism, including individuals, groups or organisations that support such acts*
- *Insulting other faiths, beliefs or groups.*

Settings will need to consider their legal obligations in protecting freedom of speech but balanced with other legal duties such as the Prevent Duty 2023 and the Equality

Act 2010. In addition, this sits alongside existing requirements which require venues to secure a balanced treatment of political issues, and that, in educational contexts, pupils are “offered a balanced presentation of opposing views”, including during extra-curricular activities (Education Act 1996).

In order to comply with the Prevent Duty, it is important to ensure that premises in Havering cannot be used by those who promote extremist ideologies that seek to sow division and hatred.

This booklet provides locally agreed guidance on mitigating risk, and examples of processes involved to ensure defensible and informed decisions are made when letting out venues to the public.

The London Borough of Havering recognises the right of people to express their opinions and views, but is equally aware, and committed to ensuring, that such expression does not harm the inclusive dynamic and considerable levels of diversity with regards to race, gender, sexuality, religion/ belief, and age which constitute the basis of our communities. This is key in helping to foster cohesion, tolerance and enable every community to be and to feel safe.

In order to safeguard against harmful division and hatred, the [Prevent Duty Guidance](#) when talking about ‘reducing permissive environments’ states:

‘One way that Prevent seeks to tackle the ideological causes of terrorism is by limiting exposure to radicalising narratives, both online and offline, and to create an environment where radicalising ideologies are challenged and are not permitted to flourish.’

Care should be taken to ensure that any booking considers the risk that visiting groups or speakers, or the use of technology, could allow for radicalising ideas to flourish. Therefore, if there is perceived risk that violent extremist ideas might be espoused, please contact Havering Prevent team for advice:

prevent@havering.gov.uk

Why use this guidance?

Hiring your venue can be beneficial in providing a variety of services, outreach opportunities, enrichment and support, all of which can be vital in bringing communities together. When hiring venues, it is important that these activities can be delivered and accessed in a consistent and safe manner, and so organisations should be aware of and reduce the likelihood of the following:

- **Safeguarding Risk**- how might this booking pose any form of harm to individuals accessing the venue or organisation?
- **Reputational Risk** – how might an inappropriate booking affect the reputation of the venue or organisation?

- **Media Coverage** – what impact will media coverage of any groups, speakers, incidents or events have on a venue?
- **Operational Risk**- how will the above affect the day-to-day activities and running of your organisation or venue?
- **Legal Implications**– what impact will any form of illegal activity have on a venue, organisation, other users of the venue and local community?

The recommended steps for the booking process are outlined in the flowchart provided on the following pages. It is also important that venues are mindful of the effects of leafleting or other forms of promotion (e.g. stickering, stalls) by extremist groups in and around their premises. If at all possible, such incidents, and any related material, should be sent (communicated) to Havering Prevent team in the same way this protocol sets out for hall bookings of concern.

How to use this guidance

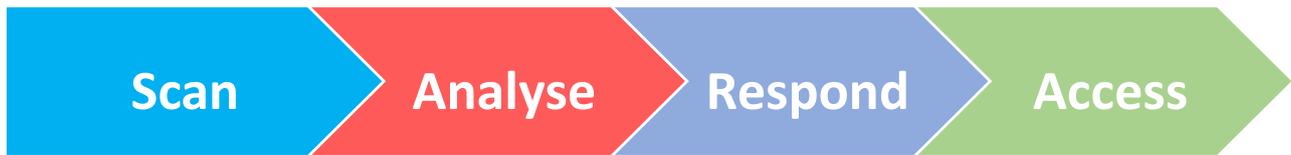
The exemplary protocol uses a four-stage SARA process to ensure that a venue's hiring process is safe and managed accordingly. These stages are:

- **Scan** – receiving and identifying booking requests.
- **Analyse** – gathering and assessing information and the level of risk posed by the event or provision.
- **Respond** – communicating the process to the applicant, and making a joint decision with partners on whether the event or provision should proceed.
- **Assess** - reviewing the event or provision, and considering future booking requests.

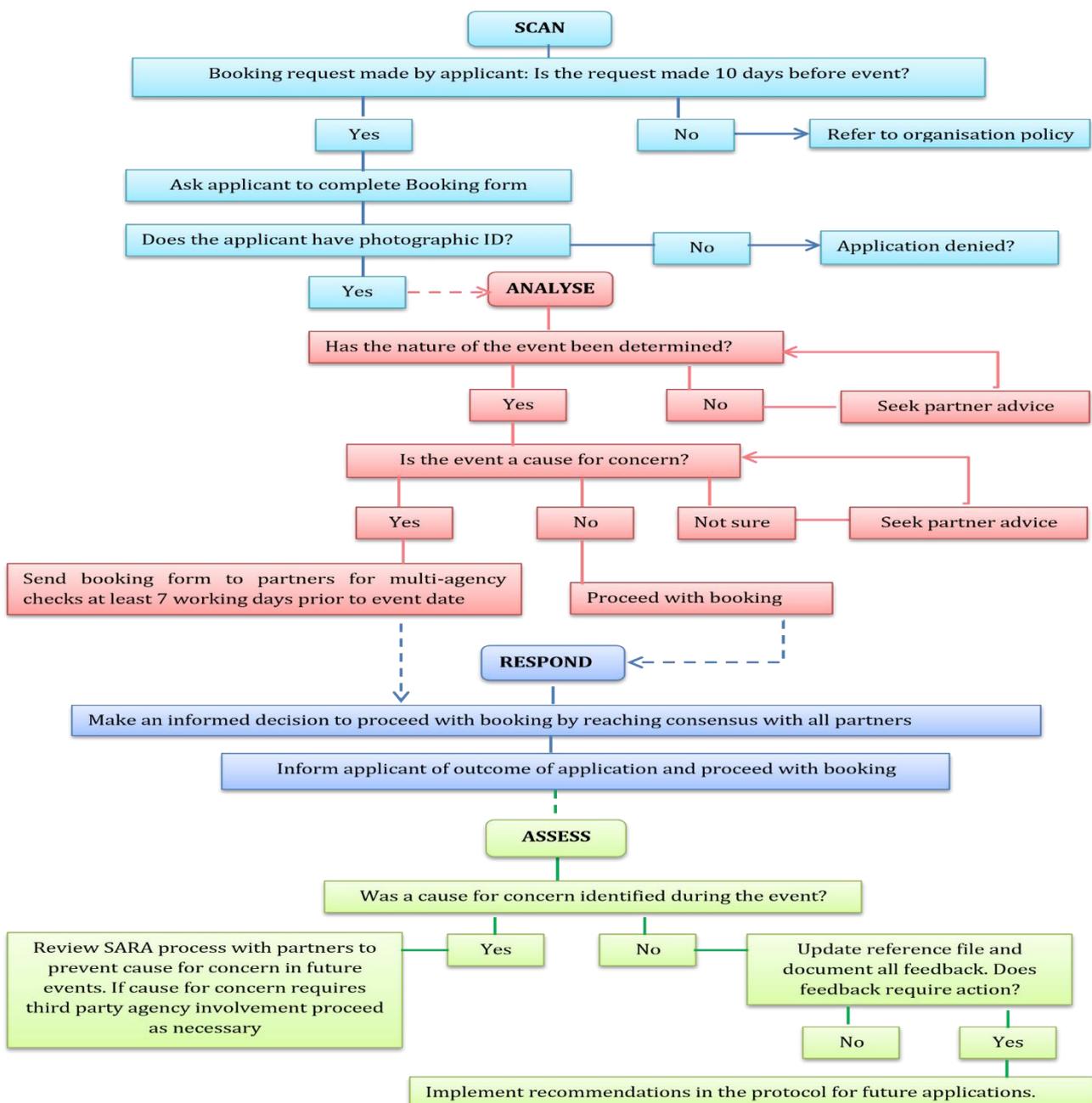
The aim of the protocol is to use this document with the booking form (Annex 1) to safeguard venues and residents.

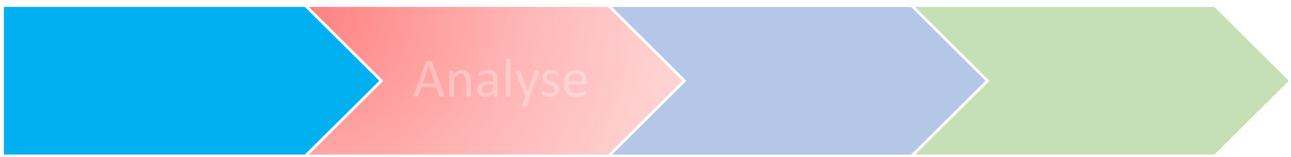
If a booking enquiry is made that **causes concern** (attitude / behaviour/ comments etc.) it is recommended that this booking be passed on to the Prevent team for further checks

Premises Protocol Flowchart



Supplementary comments for each strand (Scan, Analyse, Respond and Assess - SARA) are given below. It is anticipated that they will be used in conjunction with the flowchart which follows for each booking





Step 1: Scan

In order for venues to effectively filter inappropriate guests and/or external speakers, it is recommended that management and booking staff are informed of the requirements to seek permission in advance of any planned event.

Venues are advised to ensure they have records that demonstrate that a lawful and proper decision has been taken regarding whether to proceed with a booking or not. For this protocol to be effective, organisations and agencies concerned have an obligation to record information in a way that complies with the rights of individuals concerned, and lawfully achieves the objectives of the protocol. Detailed guidance on information sharing will be provided on request.



Step 2: Analyse

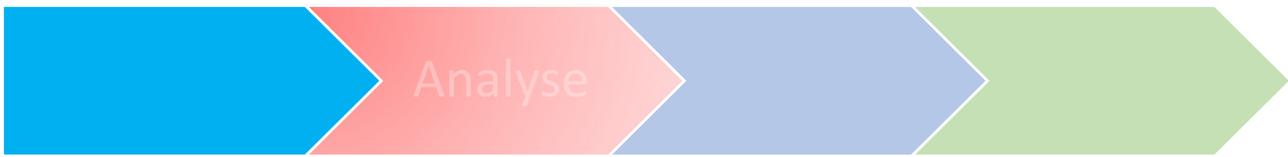
Upon receipt of event notification, the venue should consider the nature of the event and assess whether it has any potential to be inflammatory. Guidance on conducting basic internet checks on hiring agencies/individuals/guest speakers is provided in this booklet.

It is recommended that venues should err on the side of caution and, if concerned, notify the Prevent team. This process of notification will allow for considered feedback of an appropriate nature to be supplied to the venue.

Step 3: Respond

Once research has been conducted and, if required, feedback received from the Prevent team, the organisation or venue will be in a position to consider all of the information and make an informed decision.

It is recommended that the venue retain the ability to prohibit a speaker from attending if any of the following is satisfied:

**Content:**

The content of the event is likely to undermine Havering's ICARE values of Integrity, Collaboration, Accountability, Respect and Excellence.

The content of the event is likely to promote the isolation and/or targeting of individuals or community groups, who would feel discriminated against.

Guest / external speaker history:

The speaker has been, or is currently, associated with:

- a) Home Office proscribed organisations.
- b) Organisations which advocate acts of terrorism, or
- c) Any organisation whose beliefs contradict the Venue's Equality and Diversity policy.

The speaker has expressed an opinion/interpretation in public, which:

- a) Contradicts the Venue's Equality and Diversity policy in any way.
- b) Advocates involvement in violence abroad.
- c) Promotes the discrimination against certain community members from others or is likely to isolate any individual/group of individuals within the community.

Step 4: Assess:

The venue is advised to update their reference file. It should detail the outcome of the event monitoring, any adverse or positive feedback, and make justified recommendations for future applications.

Pre-booking guidance: Best practice when accepting a booking

The following are suggestions for ensuring that, once you are happy for a booking to take place, further due diligence is carried out to ensure effective ongoing safeguarding practice:

- The hirer agrees to comply with all operational requirements set by the venue, including health and safety, security, crowd management, noise, licensing, and insurance obligations, and to indemnify the venue against any claims arising from the booking.
- Ensure that you are satisfied that the booking and any associated activity will not carry any risks as considered on page 5 of this document. This could include but is not limited to - negligence of safeguarding duties; illegal financial or fundraising activity; incitement or use of hate speech etc.
- Carry out usual DBS checks.
- Carry out basic open-source checks on organisation and key staff, as suggested on page 11 of this document.
- Ensure two staff are allocated to booking processes- note this on any venue hire or other relevant risk assessments you use.
- Carry out soft open source check every 6 months and review bookings annually (including staff turnover for ongoing provisions).
- Brief other staff who may be involved in safeguarding processes related to bookings, such as site maintenance staff, office or front of house staff and IT technicians.

IF THE EVENT OR PROVISION INVOLVES WORK WITH CHILDREN OR YOUNG PEOPLE AND/OR PROVIDES EDUCATION COURSES OR TRAINING:

- Quality-assure materials or sessions by requesting example resources, schemes of work, or evaluations of previous delivery.
- Carry out drop-in observations to the provision during facilitation.

IF USING AN EXTERNAL VENUE HIRE COMPANY TO MANAGE BOOKINGS:

- Request the hire company's safeguarding policies and procedures, and evidence of adherence to this, including updates.
- Ensure the hire company notifies your organisation of any new booking requests before accepting or confirming a booking.

Pre-booking guidance: Basic internet checks

When hiring premises, it is advisable to carry out proportionate due diligence on the organisation, group or individual hosting an event or facilitating a provision.

The following are reasonable research steps you may wish to take, using publicly accessible information, to identify those proliferating extremist ideologies and avoid the risk of these individuals or groups unknowingly being given a platform to speak, which could pose risks to your venue (as listed on page 5). More broadly, these steps may also help organisations to identify those who may pose safeguarding risks relating to other forms of harm and exploitation.

Any search should be limited to mitigating the risk of hateful extremism, which is summarised by the Commission for [Countering Extremism](#) as:

- *'Behaviours that can incite and amplify hate, or engage in persistent hatred, or equivocate about and make the moral case for violence;*
- *And that draw on hateful, hostile or supremacist beliefs directed at an out-group who are perceived as a threat to the wellbeing, survival or success of an in-group;*
- *And that cause, or are likely to cause, harm to individuals, communities or wider society'.*

Organisations carrying out internet research on speakers are advised to be mindful of the lack of reliability of some internet material, particularly with regards to social media platforms and forums, and should use sound professional judgement when considering the results of any searches. They should also be conscious of the potential to generate risk through the act of conducting or requesting due diligence checks, hence the use of only publicly accessible or open-source information checks in these circumstances.

Research should take the form of web searches using a well-recognised internet search engine; the latest Google Chrome application is recommended.

A Boolean search uses certain words ('connectors') to allow users to combine keywords to produce more relevant results such as: "extremism", "terrorism", "racism", "sexism", "homophobia", "misogyny", "antisemitism", "democracy", and "Islamophobia".

The search should begin with the person's name in speech marks, followed by several connectors and key words which should flag-up any extremism concerns, e.g.

"John Smith" AND "extremism" OR "homophobia" OR "antisemitism"

Using alternative spellings of the person's name, reversing the first and surnames in the search, and adding any distinctive biographical details can also ensure a thorough search is conducted. Venues are also advised to restrict their online searches to the first 20 hits on any one search engine.

For further helpful guidance on conducting effective internet searches, please see: <http://www.techrepublic.com/blog/10-things/10-tips-for-smarter-more-efficientinternet-searching/>

To ensure compliance with the Regulation of Investigatory Powers Act (2000) and the Data Protection Act (1998), any searches must minimise the risk of unfairly intruding upon an individual's right to privacy, and therefore should not include exhaustive trawls of social media content or requesting to follow private accounts associated with the individual.

Where appropriate, venues should ask the hirer to clarify any information of concern raised by the internet search.

However, statutory organisations should not routinely conduct internet searches as described above for the following purposes:

- a. Party political events and engagements.
- b. Private engagements or meetings held under 'Chatham House' rules.
- c. Personal or non-official activities or engagements, e.g. a charity donation.
- d. Pre-employment checks.
- e. Security vetting (they should not be regarded as a form of security vetting or a substitute for Disclosure and Barring Service checks).
- f. To identify whether individuals agree or disagree with HMG policy.
- g. To identify information that could give rise to reputational risks related to non-extremist behaviour (for instance: financial impropriety).

Statutory organisations should also not routinely conduct internet searches on the following groups:

- a. Elected UK officials.
- b. UK public servants.
- c. Individuals under the age of 18.

If concerns become apparent before a booking is agreed

Please contact the officer responsible for allegations against adults who work with children- LADO (Local Authority Designated Officer) or Prevent team to seek advice.

LBH LADO: lado@havering.gov.uk

LBH Prevent Team E-mail: prevent@havering.gov.uk

If concerns become apparent during a booking- Tensions and disruptions

Although institutions take many pre-emptive steps to ensure events or provisions take place within the framework of the law, occasionally things do not go to plan and action is required during the course of an event or booking period. Examples include (but are not limited to) attempts to disrupt the event; unexpected attendees, who may present a risk; inappropriate material being made available at the event or provision, or views/behaviours expressed by a speaker, facilitator or audience member falling outside of the law or contrary to ICARE values (Integrity, Collaboration, Accountability, Respect and Excellence). In such circumstances, there are a number of options institutions may wish to consider, such as:

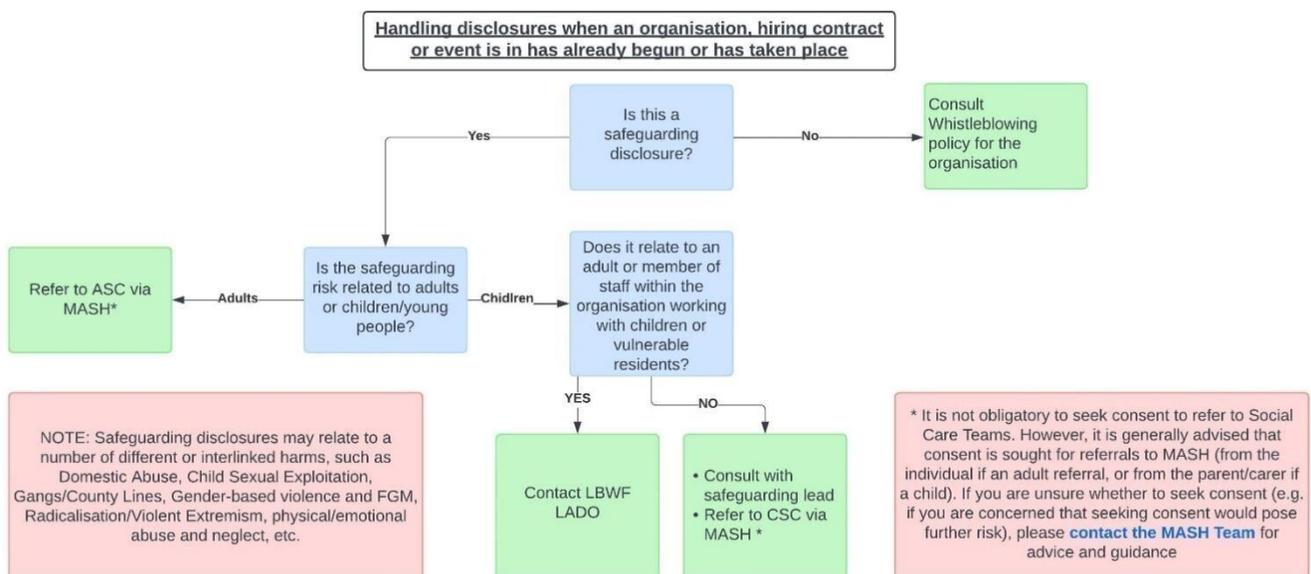
- Delaying the start of the event until any tensions or incidents have been resolved and risks mitigated
- Moving the event to a different location
- Issuing clear verbal warnings to individuals attempting to disrupt the event (usually by the event Chair)
- Requesting that individuals leave the event or instructing security (or the police if necessary) to remove them from the event

- Warning individuals that sanctions apply to those impeding freedom of speech within the law
- Postponing the event and rearranging it under different circumstances and conditions
- Stopping the event part-way through
- Cancelling the event

In addition to any of the above, please notify the Prevent Team and inform them of any incident/s. They might deem it necessary to add the individual or group to a list of organisations that Havering should not consider future bookings for or provide a risk assessment relating to the individual or group.

If concerns become apparent during a booking: Safeguarding disclosures

If an urgent safeguarding concern becomes apparent during the course of a booking you may wish to bring the event or provision to an early finish. In any circumstance where a safeguarding disclosure is made regarding the hiring organisation or an individual involved in the event or provision, you may use the flowchart below to then ascertain the best place to report your concerns. Alternatively, you could contact the Prevent Team to ask for advice and assistance.



Partnership information:

To access the appropriate partners and avoid delays in information sharing, organisations seeking safeguarding support related to premises hire, guest speakers or events, including concerns about the risk of extremism, should contact the LBH Prevent Team.

LBH Prevent Team E-mail: prevent@havering.gov.uk

Where concerns arise, the venue reserves the right to seek advice from appropriate safeguarding partners or relevant authorities and may share information in line with data protection legislation.

Organisations must ensure that any personal data collected or reviewed during the booking and due diligence process is handled lawfully and proportionately in line with UK GDPR and the Data Protection Act 2018, limited to relevant publicly available information, and retained securely only for as long as necessary.

If during the course of an event staff become aware of things taking place that could constitute incitement to racial hatred, risk of public order offences being committed, risk of violence and harm to the public they should contact the police in an emergency via making a 999 call.

The non-emergency number for the police is 101.

For further information on Prevent in Havering please visit the [LBH's Prevent Site](#)

Premises Hire Form (Non-Publicly Owned Venues)

Name of Organisation	
Type of Organisation (Charity / Individual / CiC / Other) <i>If a charity please include registered number</i>	
Contact Person	
I.D Verification <i>(Please provide photo I.D and one proof of address such as a utility bill, 16rganization s registered address, bank statement)</i>	Passport / Driving Licence Number: Proof of Address Used:
Contact Number	
Email:	
Invoice address:	
Date of Event:	
Event description:	

Nature of Event <i>(Detailed explanation of the nature of the event / themes / context. Include all relevant supplementary information)</i>			
Do you consent to providing an outline / copy of any material presented or for a member of our staff to be present if needed?	YES NO <i>(Please circle the appropriate answer)</i>		
External Speakers			
Time room required: <i>(Inc. Set up & Clean up)</i>	Before Event:	Event Time:	After Event:
No. of delegates:			
Technical	Flip Chart	<input type="checkbox"/>	
	Projector/screen	<input type="checkbox"/>	
Catering requirements			
Total Cost			
Deposit Amount			
Balance: (To be paid on the day of event at the latest)			

Data Protection Notice: Information provided will be used to assess and manage your booking, processed in accordance with UK GDPR and the Data Protection Act 2018, retained only as necessary, and shared with appropriate authorities where required for safeguarding or legal reasons.

I confirm that I have read and agree to the Venue's Terms and Conditions of Hire:

Signed:

Date: